A young soldier who has been fighting in the Civil War for many months. Now that the war is over, you are on your way home. During your journey, you pass plantation manor homes, houses, and barns that have been burned down. No one is doing spring planting in the fields. As you near your family’s farm, you see that fences and sheds have been destroyed. You wonder what is left of your home and family.

What would you think your future on the farm would be like?

The nation faced many problems in rebuilding the Union.

Key Terms and People
Reconstruction, p. 552
Ten Percent Plan, p. 553
Thirteenth Amendment, p. 554
Freedmen’s Bureau, p. 556
Andrew Johnson, p. 557

Reconstruction Begins
After the Civil War ended in 1865, the U.S. government faced the problem of dealing with the defeated southern states. The challenges of Reconstruction, the process of readmitting the former Confederate states to the Union, lasted from 1865 to 1877.
War destroyed Richmond, Virginia, once the capital of the Confederacy.

Damaged South
Tired southern soldiers returned home to find that the world they had known before the war was gone. Cities, towns, and farms had been ruined. Because of high food prices and widespread crop failures, many southerners faced starvation. The Confederate money held by most southerners was now worthless. Banks failed, and merchants had gone bankrupt because people could not pay their debts.

Former Confederate general Braxton Bragg was one of many southerners who faced economic hardship. He found that “all, all was lost, except my debts.” In South Carolina, Mary Boykin Chesnut wrote in her diary about the isolation she experienced after the war. “We are shut in here . . . All RR’s [railroads] destroyed—bridges gone. We are cut off from the world.”

Lincoln’s Plan
President Abraham Lincoln wanted to reunite the nation as quickly and painlessly as possible. He had proposed a plan for readmitting the southern states even before the war ended. Called the Ten Percent Plan, it offered southerners amnesty, or official pardon, for all illegal acts supporting the rebellion. To receive amnesty, southerners had to do two things. They had to swear an oath of loyalty to the United States. They also had to agree that slavery was illegal. Once 10 percent of voters in a state made these pledges, they could form a new government. The state then could be readmitted to the Union.

Louisiana quickly elected a new state legislature under the Ten Percent Plan. Other southern states that had been occupied by Union troops soon followed Louisiana back into the United States.

Wade-Davis Bill
Some politicians argued that Congress, not the president, should control the southern states’ return to the Union. They believed that Congress had the power to admit new states. Also, many Republican members of Congress thought the Ten Percent Plan did not go far enough. A senator from Michigan expressed their views.

“The people of the North are not such fools as to . . . turn around and say to the traitors, ‘all you have to do [to return] is . . . take an oath that henceforth you will be true to the Government.’”

—Senator Jacob Howard, quoted in Reconstruction: America’s Unfinished Revolution, 1863–1877, by Eric Foner

Two Republicans—Senator Benjamin Wade and Representative Henry Davis—had an alternative to Lincoln’s plan. Following procedures of the Wade-Davis bill, a state had to meet two conditions before it could rejoin the Union. First, it had to ban slavery. Second, a majority of adult males in the state had to take the loyalty oath.

Academic Vocabulary
procedure a series of steps taken to accomplish a task
Under the Wade-Davis bill, only southerners who swore that they had never supported the Confederacy could vote or hold office. In general, the bill was much stricter than the Ten Percent Plan. Its provisions would make it harder for southern states to rejoin the Union quickly.

President Lincoln therefore refused to sign the bill into law. He thought that few southern states would agree to meet its requirements. He believed that his plan would help restore order more quickly.

**READING CHECK** **Contrasting** How was the Ten Percent Plan different from the Wade-Davis bill?

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**Freedom for African Americans**

One thing Republicans agreed on was abolishing slavery. The Emancipation Proclamation had freed slaves only in areas that had not been occupied by Union forces, not in the border states. Many people feared that the federal courts might someday declare the proclamation unconstitutional.

**Slavery Ends**

On January 31, 1865, at President Lincoln’s urging, Congress proposed the *Thirteenth Amendment*. This amendment made slavery illegal throughout the United States.
The freedpeople at left have packed their household belongings and are leaving Richmond. Many people traveled in search of relatives. Others placed newspaper advertisements looking for long-lost relatives. For other freedpeople, like the couple above, freedom brought the right to marry.

In what ways did former slaves react to freedom?

The amendment was ratified and took effect on December 18, 1865. When abolitionist William Lloyd Garrison heard the news, he declared that his work was now finished. He called for the American Anti-Slavery Society to break up. Not all abolitionists agreed that their work was done, however. Frederick Douglass insisted that “slavery is not abolished until the black man has the ballot [vote].”

Freedom brought important changes to newly freed slaves. Many couples held ceremonies to legalize marriages that had not been recognized under slavery. Many freedpeople searched for relatives who had been sold away from their families years earlier. Others placed newspaper ads seeking information about their children. Many women began to work at home instead of in the fields. Still others adopted children of dead relatives to keep families together. Church members established voluntary associations and mutual-aid societies to help those in need.

Now that they could travel without a pass, many freedpeople moved from mostly white counties to places with more African Americans. Other freedpeople traveled simply to test their new freedom of movement. A South Carolina woman explained this need. “I must go, if I stay here I’ll never know I’m free.”

For most former slaves, freedom to travel was just the first step on a long road toward equal rights and new ways of life. Adults took new last names and began to insist on being called Mr. or Mrs. as a sign of respect, rather than by their first names or by nicknames. Freedpeople began to demand the same economic and political rights as white citizens. Henry Adams, a former slave, argued that “if I cannot do like a white man I am not free.”

Forty Acres to Farm?

Many former slaves wanted their own land to farm. Near the end of the Civil War, Union general William Tecumseh Sherman had issued an order to break up plantations in coastal South Carolina and Georgia. He wanted to divide the land into 40-acre plots and give them to former slaves as compensation for their forced labor before the war.

Many white planters refused to surrender their land. Some freedpeople pointed out that it was only fair that they receive some of this land because their labor had made the plantations prosper. In the end, the U.S. government returned the land to its original owners. At this time, many freedpeople were unsure about where they would live, what kind of work they would do, and what rights they had. Freedoms that were theirs by law were difficult to enforce.
Freedmen’s Bureau

In 1865 Congress established the Freedmen’s Bureau, an agency providing relief for freedpeople and certain poor people in the South. The Bureau had a difficult job. At its high point, about 900 agents served the entire South. Bureau commissioner Oliver O. Howard eventually decided to use the Bureau’s limited budget to distribute food to the poor and to provide education and legal help for freedpeople. The Bureau also helped African American war veterans.

The Freedmen’s Bureau played an important role in establishing more schools in the South. Laws against educating slaves meant that most freedpeople had never learned to read or write. Before the war ended, however, northern groups, such as the American Missionary Association, began providing books and teachers to African Americans. The teachers were mostly women who were committed to helping freedpeople. One teacher said of her students, “I never before saw children so eager to learn . . . It is wonderful how [they] . . . can have so great a desire for knowledge, and such a capacity for attaining [reaching] it.”

After the war, some freedpeople organized their own education efforts. For example, Freedmen’s Bureau agents found that some African Americans had opened schools in abandoned buildings. Many white southerners continued to believe that African Americans should not be educated. Despite opposition, by 1869 more than 150,000 African American students were attending more than 3,000 schools. The Freedmen’s Bureau also helped establish a number of universities for African Americans, including Howard and Fisk universities.

Students quickly filled the new classrooms. Working adults attended classes in the evening. African Americans hoped that education would help them to understand and protect their rights and to enable them to find better jobs. Both black and white southerners benefited from the effort to provide greater access to education in the South.

**Reading Check** Analyzing How did the Freedmen’s Bureau help reform education in the South?

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**Helping the Freedpeople**

Congress created the Freedmen’s Bureau to help freedpeople and poor southerners recover from the Civil War. The Bureau assisted people by:

- providing supplies and medical services
- establishing schools
- supervising contracts between freedpeople and employers
- taking care of lands abandoned or captured during the war

What role did the Freedmen’s Bureau play during Reconstruction?
President Johnson’s Reconstruction Plan

While the Freedmen’s Bureau was helping African Americans, the issue of how the South would politically rejoin the Union remained unresolved. Soon, however, a tragic event ended Lincoln’s dream of peacefully reuniting the country.

A New President

On the evening of April 14, 1865, President Lincoln and his wife attended a play at Ford’s Theater in Washington, D.C. During the play, John Wilkes Booth, a southerner who opposed Lincoln’s policies, sneaked into the president’s theater box and shot him. Lincoln was rushed to a boardinghouse across the street, where he died early the next morning. Vice President Andrew Johnson was sworn into office quickly. Reconstruction had now become his responsibility. He would have to win the trust of a nation shocked at its leader’s death.

Johnson’s plan for bringing southern states back into the Union was similar to Lincoln’s plan. However, he decided that wealthy southerners and former Confederate officials would need a presidential pardon to receive amnesty. Johnson shocked Radical Republicans by eventually pardoning more than 7,000 people by 1866.

New State Governments

Johnson was a Democrat whom Republicans had put on the ticket in 1864 to appeal to the border states. A former slaveholder, he was a stubborn man who would soon face a hostile Congress.

Johnson offered a mild program for setting up new southern state governments. First, he appointed a temporary governor for each state. Then he required that the states revise their constitutions. Next, voters elected state and federal representatives. The new state government had to declare that secession was illegal. It also had to ratify the Thirteenth Amendment and refuse to pay Confederate debts.

By the end of 1865, all the southern states except Texas had created new governments. Johnson approved them all and declared that the United States was restored. Newly elected representatives came to Washington from each reconstructed southern state. However, Republicans complained that many new representatives had been leaders of the Confederacy. Congress therefore refused to readmit the southern states into the Union. Clearly, the nation was still divided.

READING CHECK

Summarizing What was President Johnson’s plan for Reconstruction?

Summary and Preview

In this section you learned about early plans for Reconstruction. In the next section, you will learn that disagreements about Reconstruction became so serious that the president was almost removed from office.

Section 1 Assessment

Reviewing Ideas, Terms, and People

1. a. Identify What does Reconstruction mean?
   b. Summarize What was President Lincoln’s plan for Reconstruction?
2. a. Recall What is the Thirteenth Amendment?
   b. Elaborate In your opinion, what was the most important accomplishment of the Freedmen’s Bureau? Explain.
3. a. Recall Why was President Lincoln killed?
   b. Analyze Why did some Americans oppose President Johnson’s Reconstruction plan?

Critical Thinking

4. Summarizing Review your notes on Reconstruction. Then copy the graphic organizer below and use it to show how African Americans were affected by the end of the war.

Focus on Writing

5. Considering Historical Context Many people planned to continue doing what they had done before the war. Others planned to start a new life. How do you think events and conditions you just read about might have affected their plans?